

Virginia Property Tax Reassessment Overview

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What are Reassessments and why are they done?

Tax reassessment is a process jurisdictions undergo to ascertain the current value of real estate. By statute, property values must be assessed periodically to reflect their value on the open market. The reassessment process determines the current market value of properties or parcels within a jurisdiction to which the localities property tax rate will apply. Tax reassessments are essential for proper calculation of real property tax. Real estate taxes are the largest source of revenue for most jurisdictions and thus valuations play a major role in these budgets. For example, in 2023, Fluvanna County collected \$27 million in real estate taxes comprising 45% of their revenue (Dahl and Melton, 2023) and Chesterfield county collected \$55.9 million comprising 51% of their revenue (Chesterfield County, 2023). Even small changes in real estate values can result in significant tax savings for property owners.

How often are they done?

Reassessments may take place at intervals spanning from one to six years. Per Virginia Code § 58.1-3253 "the governing body of any county or city may, by ordinance duly adopted, provide for the annual assessment and equalization of real estate for local taxation." Additionally, jurisdictions who employ a full-time real estate appraiser or assessor "may provide by ordinance for the biennial assessment and equalization of real estate." Since each parcel must be valued individually, reassessment can be a complex process. Thus, jurisdictions may opt for longer reassessment intervals for fiscal and practical reasons. Rules for reassessment intervals differ for cities and counties.

Cities with a population of 30,000 or less have the option to conduct general reassessments at four-year intervals. Cities with a population over 30,000 must reassess every two years (Va. Code § 58.1-3250). Conversely, counties with a population over 50,000 must reassess every four years unless the county's board of supervisors approves a three-year cycle. Counties with a population 50,000 may elect to conduct their general reassessments at five- or six-year intervals (Va. Code § 58.1-3252). For cities, the most common reassessment interval is annually or every year, whereas the most common interval for counties is six years (Fig. 1). In summary, counties may extend their reassessment cycles up to six years, whereas cities must conduct property reassessment at least every four years.

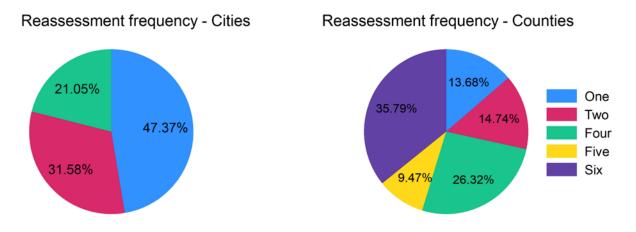


Figure 1. Distribution of tax reassessment intervals for all jurisdictions in Virginia, with cities on the left and counties on the right. The most common reassessment frequency was annually for cities, and every six years for counties.

Who conducts the reassessment?

The reassessment process is overseen by the commissioner of the revenue ("Commissioner"). Reassessments are made by either a professional assessor appointed by the governing body (this may be an employee or independent contractor), or a board of assessors consisting of a minimum of three members, one from each district represented by the elected governing body (Va. Code § 58.1-3275). In 2022, 58% of jurisdictions reported conducting reassessments in-house employees, while 42% utilize an independent contractor (Fig. 2).

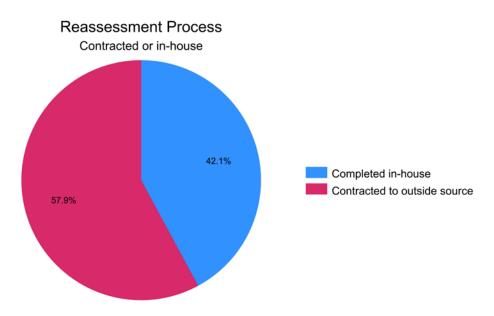


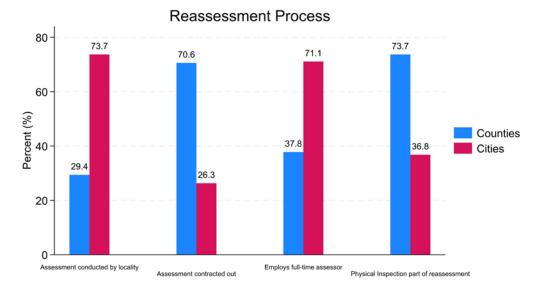
Figure 2. Pie chart displaying whether jurisdictions conduct their tax reassessment in-house or contract the process to an outside entity. The majority of jurisdictions contract to an outside source.

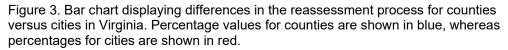
Reasons for contracting or completing reassessment inhouse

Choosing to contract professional appraisers versus conducting reassessments in-house utilizing employees primarily depends on costs, including considerations of capacity and expertise. For jurisdictions which reassess on

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frequent intervals, it may be more cost effective to employ a full-time assessor for reassessments. For instance, a majority of cities reassess annually and thus 71% of cities employ a full-time assessor (Fig. 3). Alternatively, jurisdictions which reassess less frequently may opt to contract with an outside appraiser to conduct property assessments. As shown in Figure 1, the most common reassessment interval for counties is every six years. As such, 70% of counties contract out reassessment, whereas only 26% of cities contract out reassessment (Fig. 3). Pearsons Appraisal contracts typically cost anywhere from \$25 to \$30 per parcel (see Pittsylvania County, Franklin County).





Reassessment Processes

Specific processes for real estate assessments differ between jurisdictions, however reassessment typically begins with grouping neighborhoods into sub-divisions. For instance, residential areas or rural properties might be grouped together based on factors such as acreage, soil quality, square footage, or last assessment value. Next, appraisers analyze sales data for each zone and give a professional assessment of the property value. In Fairfax County, collecting and analyzing sales data takes up to ten months. Then, the sales and real estate data is used to create models for individual subdivisions. Jurisdictions may utilize software such as Cama, Valcre, Sovos, Tyler, or numerous other tax appraisal applications to create these models. The software uses sales and real estate data to produce estimated property values. Lastly, notices are sent out to all landowners of any changes in assessment values. Landowners may appeal to a board of equalization to adjust an assessment of real property which may in turn increase, decrease or affirm the assessment. (Va. Code § 58.1-3381). This appeal equalization process can take anywhere from one to three months and marks the end of the reassessment process.

For jurisdictions who contract out reassessments, the process similarly begins with creating sub-divisions within the county, then collecting sales data and physically inspecting properties if necessary. In cases where a physical inspection isn't deemed necessary, Geographic Information Systems ("GIS") software is used to assess aerial imagery of properties for valuation purposes. Then, appraisers also utilize mass-reassessment software to combine sales data and create models for valuations of subdivisions or certain areas.

Physical inspections of specific properties may be completed if requested by a landowner, or if deemed necessary by the jurisdiction. Due to resource and time constraints, physical inspections are not completed for every parcel or every jurisdiction. Approximately 63% of Virginia jurisdictions complete physical inspections during reassessment (Fig. 4).

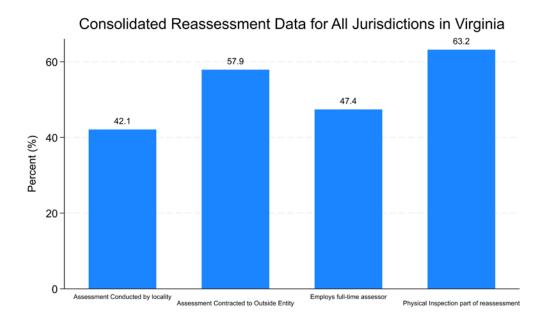


Figure 4. Bar chart combining both counties and cities into a single average per category, providing an overview of the reassessment process for all Virginia jurisdictions.

Below, a color-coded map shows the frequency of reassessment cycles in the various jurisdictions in Virginia.

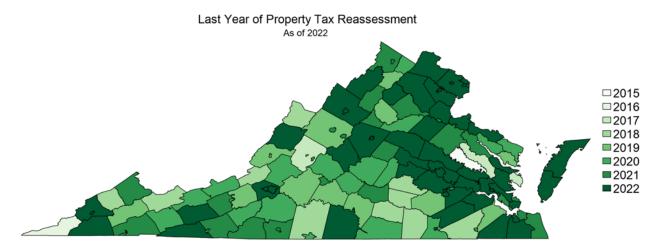


Figure 5. Virginia jurisdictions color-coded by last reassessment date. Counties or cities in darker shades depict those who reassessed most recently, while those with lighter shades indicate jurisdictions with less frequent reassessments.

Summary

In conclusion, tax reassessment is a process used by jurisdictions to update the current market value of real estate. Reassessments ensure proper calculation of real property taxes which are a major source of revenue for jurisdictions. Frequency of reassessments differs for counties and cities. Counties with a population over 50,000 must reassess every four years, while counties with a population of 50,000 or less may choose five- or six-year intervals. Cities with a population over 30,000 are required to reassess every two years, while those with a population less than 30,000 are required to reassess every four years. The most common reassessment frequencies

are every six years for counties and every one year for cities. The reassessment process is overseen by the commissioner of the revenue, who, alongside the governing body, appoints either a professional appraiser employed by the jurisdiction or an independent contractor to carry out the task. Cost, frequency of reassessments, and jurisdictional capacity are all factors that influence whether the jurisdiction contracts reassessment to an outside source or conducts it in-house. Whether conducted in-house or by an independent contractor, reassessment typically begins with grouping properties into subdivisions then analyzing sales data since the last reassessment. Then, appraisal software creates models for each subdivision based on sales data and real estate information to produce individual property valuations. Last, new reassessment values are published, and landowners are given a 1-2 month period to appeal the valuation before real estate values are finalized. Overall, this comprehensive process ensures the bases for tax estimates remain aligned with current market decisions, with implications for landowners paying taxes and jurisdictions receiving the revenue.

Cities	Frequency (out of 38 cities)	Percent
Contracts to outside source	10	26%
Completed process In-house	28	74%
Employs Full-time assessor	27	71%
Physical Inspection Part of Reassessment	14	37%

Table 1. An overview of reassessment methods across Virginia cities.

Source: Kulp, Virginia Local Tax Rates, 2019

Table 2. An overview of reassessment methods across Virginia counties.

Counties	Frequency (out of 95 counties)	Percent
Contracted	67	70%
In-house	28	30%
Employs full-time assessor	59	62%
Physical Inspection Part of Reassessment	70	74%

Source: Kulp, Virginia Local Tax Rates, 2019

References

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